

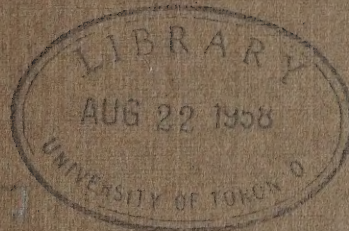
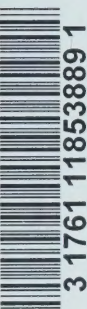
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HYDRO-ELECTRIC INQUIRY COMMISSION

REPORT
ON
COST OF MONEY ADVANCED
TO
THE HYDRO-ELECTRIC POWER COMMISSION
BY
THE PROVINCE OF ONTARIO

W. D. GREGORY, CHAIRMAN
M. J. HANEY
LLOYD HARRIS
J. ALLAN ROSS
R. A. ROSS

COMMISSIONERS

JOSEPH H. W. BOWER
SECRETARY



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To His Honour Henry George Bennett,

Lieutenant-Governor of the Province of Ontario.

May 11 Please Your Honour:-

The cost of money employed in undertakings for the production and transmission of hydro-electric power or energy constitutes the main item in the total cost to the producer and distributor of such power or energy. It has, therefore, seemed fitting that we should report to Your Honour the

**Report on Cost of Money Advanced to the
Hydro-Electric Power Commission of Ontario**

by the
Province of Ontario.

as to whether or not the sums that have been paid by the Commission to the Province in respect of these advances have equalled or exceeded the total cost to which the Province has been put in providing the moneys. The result of our inquiry and investigation is embodied in the following report, which, with the accompanying report prepared by our Accountants, Messrs. Price, Waterhouse & Co., is respectfully submitted to Your Honour.

Liability of the Province in respect of
Hydro-Electric undertakings

The liabilities, direct and indirect, of the Province in respect of Hydro-Electric undertakings (including the expenditure on the Central Ontario System) amounted on March 31st, 1925, to about \$152,000,000. The Province has also granted to

Report on Cost of Money Advanced to the
Hydro-Electric Power Commission of Ontario
by the
Province of Ontario.

the Commission over \$2,500,000 to meet the cost of work of various kinds performed by it. These liabilities, together To His Honour Henry Cockshutt,

Lieutenant-Governor of the Province of Ontario.

May it Please Your Honour:-

The cost of money employed in undertakings for the production and transmission of hydro-electric power or energy constitutes the main item in the total cost to the producer and distributor of such power or energy. It has, therefore, seemed fitting that we should point out to Your Honour the extent of the advances that have been made by the Province to the Hydro-Electric Power Commission of Ontario, (hereinafter called "the Commission") and should also report to Your Honour as to whether or not the sums that have been paid by the Commission to the Province in respect of these advances have equalled or exceeded the total cost to which the Province has been put in providing the moneys. The result of our inquiry and investigation is embodied in the following report, which, with the accompanying report prepared by our Accountants, Messrs. Price, Waterhouse & Co., is respectfully submitted to Your Honour.

Liability of the Province in respect of
Hydro-Electric undertakings

The liabilities, direct and indirect, of the Province in respect of Hydro-Electric undertakings (including the expenditure on the Central Ontario System) amounted on March 31st, 1923, to about \$162,000,000. The Province has also granted to

To His Honor Henry Cockburn,

Lieutenant-Governor of the Province of Ontario.

May it please Your Honor:-

The cost of money employed in undertakings for the production and transmission of hydro-electric power or energy constitutes the main item in the total cost to the producer and distributor of such power or energy. It has, therefore, seemed fitting that we should point out to Your Honor the extent of the advances that have been made by the Province to the Hydro-Electric Power Commission of Ontario, (hereinafter called "the Commission") and should also report to Your Honor as to whether or not the same that have been paid by the Commission to the Province in respect of these advances have equalled or exceeded the total cost to which the Province has been put in providing the money. The result of our inquiry and investigation is embodied in the following report, which, with the accompanying report prepared by our Accountants, Messrs. Price, Waterhouse & Co., is respectfully submitted to Your Honor.

Liability of the Province in respect of
Hydro-Electric undertakings

The liabilities, direct and indirect, of the Province in respect of Hydro-Electric undertakings (including the expenditure on the Central Ontario System) amounted on March 31st, 1923, to about \$1,000,000. The Province has also incurred a

the Commission over \$2,500,000 to meet the cost of work of various kinds performed by it. These liabilities, together with certain advances made to the Commission by the Province, may be classified as follows:

Cash advances made by and repayable to the Province \$107,282,799.90

Guarantees given by the Province of Ontario in respect of bond issues for payment of which the Province is liable 42,994,831.95

Bonds issued by the Province of Ontario in respect of the purchase and expenditures on the Central Ontario System, which are not covered by sinking fund accretions except to a trifling extent 12,117,708.78

COPY

\$162,395,340.63

Less -

Sinking Funds deposited with the Provincial Treasurer and Provincial securities held by the Commission at March 31st, 1923, to be deposited with the Provincial Treasurer:-

Niagara and other power systems \$2,508,919.21
in Central Ontario System 28,663.60 2,537,582.81

various changes making up the total cost, shown in \$159,857,757.82

Add -

Money expended by the Commission to October 31st, 1922, which was advanced by the Province but is not recoverable by the Province 2,525,663.28

Balance -

Provincial liability and expenditures in respect of the undertakings of the Hydro-Electric Power Commission practically all is supplied by a generating plant form of the system; \$162,383,421.10

(b) Systems in which power is purchased by the Commission from outside sources.

(2)

the Commission over \$2,500,000 to meet the cost of work of various kinds performed by it. These liabilities, together with certain advances made to the Commission by the Province, may be classified as follows:

Cash advances made by and repayable to the Province \$107,332,739.90

Guarantees given by the Province of Ontario in respect of bond issues for payment of which the Province is liable 42,994,631.95

Bonds issued by the Province of Ontario in respect of the purchase and expenditure on the Central Ontario System, which are not covered by sinking fund amortizations except to a trifling extent 12,117,708.78

\$162,365,340.63

COPY

Less - Sinking funds deposited with the Provincial Treasurer and Provincial securities held by the Commission at March 31st, 1932, to be deposited with the Provincial Treasurer: -

Niagara and other power systems 22,508,919.21
Central Ontario System 28,663.60

\$139,857,757.82

Add - Money expended by the Commission to October 31st, 1932, which was advanced by the Province but is not recoverable by the Province 2,525,663.28

Balance - Provincial liability and expenditures in respect of the undertakings of the Hydro-Electric Power Commission \$162,383,421.10

Section 14 of The Power Commission Act provides that:

"The Lieutenant-Governor in Council may from time to time raise by way of loan in the manner provided by The Provincial Loans Act such sums as the Lieutenant-Governor in Council may deem requisite for the purposes of this Act, and such sums may be paid over to the Commission and shall be accounted for and audited in the manner provided with respect to the management of the public revenue and public accounts;"

but the practice generally followed has been not to raise funds necessary for works of the Commission by loan specifically for that purpose, but to advance such funds out of general borrowings of the Province under the Annual Supply Bill or "Act for raising money on the credit of the Consolidated Revenue Fund".

Effect of Interest Rate on Cost of Power

For the purpose of illustrating the important part which interest plays in making up "cost of power", we give, in tabulated form, a list of Hydro-Electric Systems with the various charges making up the total cost, shown in percentages. These figures have been compiled from reports submitted to this Commission by our Consulting Engineer, and are for the year ending October 31st, 1921. The systems are considered generally under two headings:

- (a) Systems in which all or practically all power is supplied by a generating plant forming part of the system;
- (b) Systems in which power is purchased by the Commission from outside sources.

Section 14 of the former Commission and provided that:

"The Lieutenant-Governor in Council may from time to time raise by way of loan in the manner provided by the Financial Loans Act and such as the Lieutenant-Governor in Council may deem requisite for the purposes of this Act, and such loans may be paid over to the Commission and shall be accounted for and audited in the manner provided with respect to the management of the public revenue and public accounts."

But the provision generally followed has been not to raise loans necessary for works of the Commission by loan upon liability for rate purposes, but to advance such loans out of general resources of the Province under the annual Appropriation Bill or out of certain money on the credit of the General-

COPY

Effect of interest rate on cost of loan

For the purpose of illustrating the important part which interest plays in raising up "cost of power," we give, in tabular form, a list of Hydro-Electric systems with the various charges making up the total cost, shown in pounds sterling. These figures have been compiled from reports submitted to this Commission by our Consulting Engineer, and are for the year ending October 31st, 1921. The systems are arranged generally under two headings:

- (a) Systems in which all or practically all power is supplied by a generating plant forming part of the system;
- (b) Systems in which power is purchased by the Commission from outside sources.

(a) Systems in which Power is generated

	Thunder Bay #	Ø Severn	Ø Wasdell's	Ø Eugenia	Muskoka	Rideau
Power Purchased	6.02	8.9	-	-	-	5.72
Interest	73.13	29.7	34.6	37.90	35.63	53.03
Renewals	-	18.0	15.2	19.05	19.56	21.55
Sinking Fund	-	9.0	13.4	5.65	2.77	-
Maintenance	3.37	11.7	7.9	11.60	10.13	2.82
Operating	11.93	9.5	18.1	7.25	20.38	9.41
Overhead and General Expense	5.55	12.6	10.2	18.02	10.42	6.87
Contingencies	-	0.6	0.6	0.53	1.11	0.60
Surplus	-	-	-	-	-	-
	100%	100%	100%	100%	100%	100%

COPY

NOTE: (#) - In 1921 Cameron Falls development had only two generators in operation and construction work was still under way. No renewals, contingencies or sinking fund charges had been applied at that time. As soon as these charges are applied the effect will be to reduce the ratio that interest bears to the whole cost, and the figure of 73% given may then be considerably reduced.

(Ø) - These three systems have an interchange of power and all purchase power from the Orillia plant, but each has its own generating plant as well.

143

Department of Social Science

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work was still under way. It was estimated that the cost of the project would be about \$100,000. The project was approved by the Board of Directors and the construction was completed in 1961. The project was a success and the company was able to produce a high quality product at a low cost.

(b) - These three systems have an interchange of power and all purchase power from the Orlan plant, but each has its own generating plant as well.

(b) Systems which purchase Power

	#			
	Niagara	St.Lawrence	Thorold	Essex
Power Purchased	55.96	34.9	38.2	33.9
Interest	15.50	23.9	4.2	18.6
Renewals	7.49	15.7	1.1	13.3
Sinking Fund	4.93	7.8	2.3	4.1
Maintenance	3.84	5.3	0.4	13.6
Operating	4.51	2.3	0.8	4.3
Overhead and General Expense	6.90	9.6	-	12.2
Contingencies	0.87	0.5	-	-
Surplus	-	-	53.0	-
	100%	100%	100%	100%

NOTE: (#) - Niagara System in 1921 did not include the group of generating plants at Niagara and was shown in the books of the Commission as a purchaser of power.

It will be noted that in group (b) the item "Power Purchased" forms a large percentage of the cost and that "Interest" charges, while greatly reduced, still remain the largest of the group of seven standard items of cost. The item "Power Purchased", however, represents the price paid for power at the place of generation or delivery and so includes interest charges on the capital invested in all works connected with the actual generation. In the case of the St. Lawrence System it is not possible to analyze this cost, but for the Niagara, Thorold and Essex Systems the

(b) Estimated costs of various items

Estimated costs of various items				
Item	1904	1905	1906	1907
Salaries	-	-	-	23.0
Traveling expenses	0.25	0.2	-	-
General expenses	4.15	4.5	-	11.1
Overhead and operating	4.31	2.3	0.8	4.3
Maintenance	2.84	2.8	0.4	12.6
Sinking fund	4.98	7.8	2.2	4.1
Renewals	7.49	18.7	1.1	13.7
Interest	12.17	21.2	4.2	14.2
Power purchased	22.22	22.7	22.2	21.2

NOTE: (1) - The system in 1921 did not include the group of generating plants at Niagara and was shown in the books of the Commission as a purchaser of power.

It will be noted that in Group (b) the item "Power purchased" shows a large percentage of the cost and that "Interest" charges, while greatly reduced, still remain the largest of the group of other standard items of cost. The item "Power purchased" however, represents the entire cost of the plant of generation as well as the interest charges on the capital invested in all works connected with the actual generation. In the case of the St. Lawrence System it is not possible to analyze this cost, but for the Niagara, Thorold and Essex Systems the

plants supplying the power are owned or controlled by the Commission and the cost can be analyzed.

Recently the Engineers of the Commission submitted to us estimates of operating expense of "The Combined Plants at Niagara", comprising The Ontario Power Company, The Toronto Power Company (Electrical Development Company) and the Queenston-Chippawa Power Development including the Toronto steam plant (not operating). These plants are supplying all power to the Niagara, Thorold and Essex Systems and other sundry customers. Details of these estimates will be given in a later report, but it is interesting to note that interest on the capital invested in the combined Niagara plants is estimated as amounting to approximately 70 per cent. of the cost of power.

A change of one per cent. in the interest^{rate} makes a very appreciable difference in the cost of power, for instance, in the Niagara System the approximate effect that a change in the interest rate from 5 per cent. to 6 per cent. makes is that the cost of power is increased to the extent of 20% of 70% of the total cost; and a decrease of 1%, that is, interest at 4% instead of 5%, means a decrease of 20% of 70% of the cost.

The following table shows the maximum and minimum interest rates as at October 31st, 1922, for money borrowed during each of the years from 1915 to 1922, inclusive. It will be noted that there is a wide variation in the interest rates

of power.

A change of one per cent. in the interest makes a very appreciable difference in the cost of power, for instance, in the Niagara system the approximate effect of a change in the interest rate from 3 per cent. to 4 per cent. would be that the cost of power is increased to the extent of 10% of the total cost; and a decrease of 1% that is, interest at 3% instead of 4%, makes a decrease of 10% of the cost.

The following table shows the amount of interest earned on the deposit from 1910 to 1920, inclusive. It will be noted that there is a wide variation in the interest rates.

on borrowings for each year. This variation is due largely to loans of comparatively short terms which were refunded in subsequent years at higher or lower rates of interest.

Range of Effective Interest Rates as at October 31st, 1922, applicable to yearly borrowings for period 1915 to 1922, before deducting exchange

1915	4.947 per cent.	to	6.852 per cent.
1916	5.003	"	-
1917	4.975	"	to 6.570
1918	5.1749	"	to 6.326
1919	5.1749	"	to 5.934
1920	4.777	"	to 6.8285
1921	5.225	"	to 6.8285
1922	5.17	"	to 6.4237

Long and Short-Term Loans

The terms of the loans secured during this eight-year period varied considerably, but a relatively small number of the loans were for what may be termed short-term periods. A large proportion of the money was borrowed for periods extending from ten to twenty and thirty years and the comparatively high rates of interest which some of the loans bear will, of course, continue throughout the whole of the term. The Province, however, borrowed more than \$65,000,000 during 1918 to 1922 on short date securities for periods under a year, but a large portion of these sums was later refunded with long-term loans bearing a comparatively high rate of interest. However, some of the later short-term loans that were issued were refunded in 1922 at much lower rates of in-

TO THE HONORABLE MEMBERS OF THE HOUSE OF REPRESENTATIVES
OF THE STATE OF NEW YORK:
I HAVE THE HONOR TO ACKNOWLEDGE THE RECEIPT OF YOUR
LETTER OF THE 10TH INSTANT, AND TO INFORM YOU THAT
THE SAME HAS BEEN FORWARDED TO THE APPROPRIATE
DEPARTMENT FOR THEIR CONSIDERATION.

Year	Month	Day	Time	Location	Remarks
1911	Jan	1	10:00	St. Paul	Arrived
1911	Jan	2	10:00	St. Paul	Arrived
1911	Jan	3	10:00	St. Paul	Arrived
1911	Jan	4	10:00	St. Paul	Arrived
1911	Jan	5	10:00	St. Paul	Arrived
1911	Jan	6	10:00	St. Paul	Arrived
1911	Jan	7	10:00	St. Paul	Arrived
1911	Jan	8	10:00	St. Paul	Arrived
1911	Jan	9	10:00	St. Paul	Arrived
1911	Jan	10	10:00	St. Paul	Arrived
1911	Jan	11	10:00	St. Paul	Arrived
1911	Jan	12	10:00	St. Paul	Arrived
1911	Jan	13	10:00	St. Paul	Arrived
1911	Jan	14	10:00	St. Paul	Arrived
1911	Jan	15	10:00	St. Paul	Arrived
1911	Jan	16	10:00	St. Paul	Arrived
1911	Jan	17	10:00	St. Paul	Arrived
1911	Jan	18	10:00	St. Paul	Arrived
1911	Jan	19	10:00	St. Paul	Arrived
1911	Jan	20	10:00	St. Paul	Arrived
1911	Jan	21	10:00	St. Paul	Arrived
1911	Jan	22	10:00	St. Paul	Arrived
1911	Jan	23	10:00	St. Paul	Arrived
1911	Jan	24	10:00	St. Paul	Arrived
1911	Jan	25	10:00	St. Paul	Arrived
1911	Jan	26	10:00	St. Paul	Arrived
1911	Jan	27	10:00	St. Paul	Arrived
1911	Jan	28	10:00	St. Paul	Arrived
1911	Jan	29	10:00	St. Paul	Arrived
1911	Jan	30	10:00	St. Paul	Arrived
1911	Jan	31	10:00	St. Paul	Arrived

0-7-60

The types of loans made by the bank were of two kinds: (1) loans made to individuals, and (2) loans made to corporations. The loans made to individuals were of two kinds: (1) loans made to individuals for the purpose of purchasing real estate, and (2) loans made to individuals for the purpose of purchasing stocks and bonds. The loans made to corporations were of two kinds: (1) loans made to corporations for the purpose of purchasing real estate, and (2) loans made to corporations for the purpose of purchasing stocks and bonds. The loans made to individuals for the purpose of purchasing real estate were of two kinds: (1) loans made to individuals for the purpose of purchasing real estate, and (2) loans made to individuals for the purpose of purchasing stocks and bonds. The loans made to individuals for the purpose of purchasing stocks and bonds were of two kinds: (1) loans made to individuals for the purpose of purchasing stocks and bonds, and (2) loans made to individuals for the purpose of purchasing real estate. The loans made to corporations for the purpose of purchasing real estate were of two kinds: (1) loans made to corporations for the purpose of purchasing real estate, and (2) loans made to corporations for the purpose of purchasing stocks and bonds. The loans made to corporations for the purpose of purchasing stocks and bonds were of two kinds: (1) loans made to corporations for the purpose of purchasing stocks and bonds, and (2) loans made to corporations for the purpose of purchasing real estate.

terest than they originally bore.

At our request our Accountants have prepared a table, which appears as an appendix to this report, showing loans outstanding on November 1st, 1922, which comprise moneys which represent in greater or less degree advances to the Commission.

There is little doubt that there is and will continue to be a downward tendency in the rate of interest, but that the reduction on the moneys advanced to the Commission will be material for some years to come, appears unlikely, owing to the comparatively long periods for which most of the outstanding loans run.

Relations of Province and Commission

The manner in which the Commission has been financed by the Province, from its creation until the present time, shows many variations and affords a most interesting and instructive study. We have already shown the magnitude of the advances by the Province to the Commission - we shall now deal with the changes that have taken place in their relations, the extent to which the laws made were or were not acted upon, the methods of making up and rendering accounts, the cost to the Government of moneys advanced to the Commission, the amounts received by the Province from the Commission, and the present state of accounts between Government and Commission.

lowest rates of interest.

As our request our Accountants have prepared a table, which appears as an appendix to this report, showing loans outstanding on November 1st, 1911, which compares favorably with figures in respect of last year's figures to the Commission.

There is little doubt that there is still considerable to be accomplished in the way of interest, and that the reduction on the money advanced to the Commission will be material for some years to come, especially when the Commission's long period for which work is done

outstanding loans.

RELATIONS OF PROVINCE AND COMMISSION

The manner in which the Commission has been financed by the Province, from its creation until the present time, shows many variations and affords a most interesting and instructive study. We have already seen the attitude of the Province to the Commission - we shall now deal with the changes that have taken place in their relations, the extent to which the laws made have been not only upon the method of making up and transferring resources, the use of the Government of money advanced to the Commission, the manner in which the Province has been the Commission, and the present state of accounts between

Government and Commission.

Fixed Interest Rate Payable to Province

Prior to October 31st, 1914, the Commission was authorized by Statute to collect from the municipalities interest at the rate of four per cent. upon all moneys expended by the Commission on capital account for the construction or purchase of works, and this interest, when received by the Commission, was payable by it to the Province. If the rate of interest paid by the Government was more than four per cent., the additional amount was paid by the Province. If there were any losses on exchange the municipalities did not bear them; if there were any profits they did not share them. They paid 4 per cent. - no more - no less. This applies not only to all the loans raised for the purposes of the Commission that were outstanding prior to October 31st, 1914, but to all renewals of or substitutions for the loans outstanding at that date which have been made or which may be made hereafter.

Cost of Providing Money Payable

In 1915 the Power Commission Act was amended by providing that the Commission should collect from the municipalities in addition to 4 per cent.

"such sum as the Lieutenant-Governor in Council may direct to cover the difference between the 4% interest charged on the moneys so expended on capital account and all charges and expenses of providing such money".

First Report of the Commission

Prior to October 31st, 1914, the Commission was authorized by statute to collect from the municipalities interest at the rate of four per cent. upon all money advanced by the Commission on capital account for the construction or purchase of works, and also interest, when received by the Commission, was payable by it to the Province. At the rate of interest paid by the Government was four per cent. per cent., the annual amount was paid by the Province. If there were any losses on exchange the municipalities did not bear them; if there were any profits they did not share them. They paid 4 per cent. - no more - no less. This applied not only to all the loans raised for the purposes of the Commission that were outstanding prior to October 31st, 1914, but to all advances of or contributions for the same outstanding at that date which have been made on which any is made hereafter.

Loss of Provincial Money

In 1915 the Province Commission was authorized to advance loans in addition to 4 per cent.

"and as the Government-Province Commission was authorized to advance loans in addition to 4 per cent. between the 1st instant charged on the money so advanced on capital account and all charges and expenses of providing such money."

It will be noted that this amendment did not provide that the rate of interest paid by the municipalities should be increased, but by it power was given to the Lieutenant-Governor in Council to direct that there be paid the difference between four per cent. and all charges and expenses of providing the money.

Order-in-Council Passed

Although authorized to act, the Government took no action under this amendment until October 31st, 1917, when an Order-in-Council was passed directing that the sum of \$51,290.11 be included in the annual payments to be made by the municipal corporations. This sum, the Order-in-Council set forth, was to cover all charges and expenses for the then current fiscal year of providing the money which had been advanced by the Province during the fiscal years 1915, 1916 and 1917, and was paid by the Commission to the Government.

While the Order-in-Council fixed the additional cost at \$51,290.11, it appears that this sum represented only an increase in the interest rate of from 4 to 5 per cent. for the year 1917 on the moneys advanced to the Commission during the three years ending October 31st, 1917, and fell short of meeting the whole of the additional cost to which the Government had been put in providing the money. No Order-in-Council was passed directing payment by the municipalities

It will be noted that this amendment did not provide that the rate of interest shall be the same as would be indicated, but by its power was given to the Board of Directors to determine the rate of interest to be paid on the loans between their own funds and all deposits and deposits of money -

ORDER-IN-COUNCIL

Although authorized to act, the Government took no action under this amendment until October 1917, when the Order-in-Council was passed providing that the rate of interest to be paid on the annual payments to be made by the municipal corporations, this was, the Order-in-Council set forth, was to cover all charges and expenses for the three calendar years of providing the money which had been advanced by the Province during the fiscal years 1915, 1916 and 1917, and was paid by the Committee to the Government.

While the Order-in-Council fixed the additional cost at \$51,432.11, it appears that this was represented only as an estimate in the interest rate of from 4 to 5 per cent. for the year 1917 on the money advanced to the municipalities during the three years ending January 31st, 1917, and 1918. The Government had been put in providing the money. No Order-in-Council was passed directing payment of the municipalities

of any of the charges and expenses over 4% incurred during the fiscal years 1915 and 1916. For these years the municipalities paid only 4 per cent.

Change in Relations of Province and Commission

Up to this time the relations between the Commission and the Province had been that of agent to principal. All sums received by the Commission on account of interest or on account of moneys expended by it on behalf of the municipal corporations and others were received by it as trustee or agent of the Province and were payable by it to the Province, and the liability of the Commission to the Province was limited to the amount collected or collectible by the Commission as such trustee or agent.

In 1918 a radical change was made and the relation of the Commission to the Province was changed from one of agent to principal to one of debtor to creditor. The Commission was made directly liable for advances made by the Province and what is now sub-section 15(a) of The Power Commission Act was passed. This section read as follows:

"The Commission shall pay to the Treasurer of Ontario annually interest on the indebtedness of the Commission to the Province for moneys advanced by the Province as may be from time to time determined by the Lieutenant-Governor in Council as sufficient to reimburse the Province the full amount of interest paid by the Government on moneys raised for the purposes of the Commission and the charges incurred by it in providing such money".

The obligation on the part of the Commission to pay over to the Province all moneys received by it from the

of any of the charges and expenses over the interest during
the fiscal years 1918 and 1919. For three years the municipal-
ities paid only 4 per cent.

Changes in Relations of Province and Municipalities

Up to this time the relations between the Commission
and the Province had been that of agent to principal. All
moneys received by the Commission on account of interest on
municipal bonds were paid by it on behalf of the municipalities.
Municipalities and others were received by it as trustees or agents
of the Province and were payable by it to the Province, and the
liability of the Commission to the Province was limited to the
moneys collected or collectible by the Commission as agent
for the Province.

In 1918 a radical change was made and the relation of
the Commission to the Province was changed from one of agent
to principal to one of debtor to creditor. The Commission
was made directly liable for advances made by the Province
and was in now (as-section 14(1) of the Finance Commission Act
was passed. This section reads as follows:

"The Commission shall pay to the Treasurer of
Ontario moneys received on the Commission's account
of the Commission to the Province for moneys
advanced by the Province as may be from time
to time determined by the Lieutenant-Governor
in Council as sufficient to reimburse the
Province the full amount of interest paid by
the Government on moneys raised for the
purpose of the Commission and the charges
incurred by it in providing such moneys."

The obligation on the part of the Commission to
pay over to the Province all moneys received by it from the

municipalities on account of interest, ceased. The Commission was now authorized to keep these moneys but was required to pay to the Province interest on the indebtedness of the Commission to the Province as might be determined by the Lieutenant-Governor in Council as sufficient to cover the interest paid by the Government and the charges incurred by the Government in providing the money.

The obligation on the part of the municipalities to pay 4 per cent. to the Commission still continued, but under the provisions of Section 23(c) of The Power Commission Act they were required to pay in addition:

"such sum as the Lieutenant-Governor in Council may direct to cover the difference between the four per cent. interest charged on the money and all charges and expenses of providing such money".

Orders-in-Council necessary

It became, therefore, necessary to pass two Orders-in-Council, one fixing from time to time the interest which the Commission should pay annually to the Province, another fixing the rate in addition to 4 per cent. which should be paid by the municipalities to the Commission. Strange to say, from the time that the amendments to the Act were made in 1918 to the present time, no Order-in-Council has been passed either fixing the rate of interest to be paid the Province or fixing the rate to be collected by the Commission from the municipalities over and above 4 per cent. The practice appears to

responsibilities on account of interest, etc. The Commission
 was now authorized to keep these moneys but was required to
 pay to the Province interest on the moneys at the same
 rate as the Province as might be determined by the Com-
 missioner in Council as authorized to receive the interest paid by
 the Government and the charges incurred by the Government in
 providing the money.

The obligation on the part of the municipalities to pay
 a per cent. to the Commission will continue, but under the
 provisions of Section 22(1) of the Power Commission Act they
 were required to pay in addition:

... interest on the moneys advanced by the Commission in Council
 may amount to four per cent. interest charged on the money ...
 and all charges and expenses of providing such
 money.

STATION-IN-COUNCIL REPORT

It became, therefore, necessary to pass two Station-In-
 Council, one fixing from time to time the interest which the
 Commission should pay annually to the Province, another fixing
 the rate in addition to a per cent. which should be paid by
 the municipalities to the Commission. Changes to say, from
 the time that the amendments to the Act were made in 1918 to
 the present time, no Station-In-Council has been passed at any
 time the rate of interest to be paid the Province of fixing
 the rate to be collected by the Commission from the municipali-
 ties over and above a per cent. The relative expense to

have been for the Department of the Provincial Treasurer to render an account to the Commission and the Commission has then apparently collected from the municipalities on the basis of the amount with which it has been charged in the account so rendered. The failure of the Government to pass any Order-in-Council was pointed out to us by Hon. Mr. Lucas at one of our hearings.

Without the determination by the Lieutenant-Governor in Council under Section 15(1a) of the amount to be paid each year by the Commission to the Province for interest, the Province would appear to have had no direct authority under the Act for collection by it of any interest from the Commission subsequent to the enactment of Section 15(1a) in 1918; and in the absence of any Order-in-Council fixing the excess over and above 4 per cent. to be paid by the municipalities to the Commission under Section 23(c) of the Power Commission Act, the Commission appears to have no authority to collect the additional amount from the municipalities. With large advances each year amounting now in the aggregate to over \$100,000,000, it seems most surprising that the plain provisions of the Act should have been disregarded and the amount of interest payable to the Government and charged to the municipalities should have been fixed by subordinate officers in the Department of the Provincial Treasurer.

have been for the Department of the Provincial Treasurer to render an account to the Commission and the Commission has then apparently collected from the municipalities on the basis of the amount which it has been carrying in the account as trustee. The balance of the account is not any other-in-general was pointed out to me by Mr. Jones at one of our hearings.

Without the determination by the Department-governor is General under Section 12(1a) of the amount to be paid each year by the Commission to the Province for interest, the Province would appear to have had no direct liability under the act for collection by it of any interest from the municipalities and in the absence of any other-in-general finding the amount over and above 4 per cent. to be paid by the municipalities to the Commission under Section 12(1a) of the act is not recoverable. Not, the Commission appears to have no liability to collect the additional amount from the municipalities. With large amounts each year amounting now in the neighborhood of \$100,000,000, it seems most surprising that the plain Province of the act should have been interpreted as the amount of interest payable to the Government was added to the municipalities could have been found by appropriate authority in the Department of the Provincial Treasurer.

Checking Statements Rendered

During the course of our inquiry it appeared doubtful from the evidence given before us if the Government was receiving from the Commission the total cost of the money which it had advanced to it. We thereupon took the matter up with the Government and requested it to let our Accountants have full access to the records of the Treasury Department in order that they might be able to report to us upon this question. Our application was at once granted and our Accountants, Messrs. Price, Waterhouse & Co., made a thorough investigation of the accounts between the Government and the Commission from October 31st, 1914, to October 31st last, and submitted to us the report which accompanies this report to Your Honour. From this report we have compiled the two statements which follow.

It will be noted that in the first column of the first statement is shown the actual cost to the Province of the money advanced by it to the Commission. This cost is made up of all charges and expenses of providing the money, including interest. In the second column is shown the amount paid by the Commission to the Province in each year in respect of the borrowings of those years, and in the third and fourth columns is shown the excess of the cost to the Government over and above the amount received by it from the Commission, or the excess of the amount paid by the Commission to the Province over and above the cost. From this statement it will be seen that the amount paid by the Commission to the

Financial Statement of the Commission

During the period of our inquiry it appeared that from the evidence given before us by the Government was receiving from the Commission the total cost of the work which it had advanced to it. We therefore took the account up with the Government and requested it to let our auditors have full access to the records of the Treasury Department in order that they might be able to report to us upon this question. Our application was at once granted and our auditors, Messrs. Price, Waterhouse & Co., made a thorough investigation of the accounts between the Government and the Commission from October 1st, 1914, to October 1st, 1915, and submitted to us the report which accompanied the report of our auditors. From this report we have compiled the two statements which follow.

It will be noted that in the first column of the first statement is shown the actual cost to the Province of the money advanced by it to the Commission. This cost is made up of all charges and expenses of printing and money, including interest. In the second column is shown the amount paid by the Commission to the Province in each year in respect of the borrowings of those years, and in the third and fourth columns is shown the excess of the amount so received over and above the amount received by it from the Province, or the excess of the amount paid by the Commission to the Province over and above the cost. From this statement it will be seen that the amount paid by the Province to the

Province for the fiscal years 1915 to 1922, inclusive, fell short of the total cost to the Province of the moneys advanced to the Commission for its undertakings during that period by \$1,255,395.23.

Statement showing the Adjustment of Interest between the Province of Ontario and the Hydro-Electric Power Commission of Ontario for the period from October 31st, 1914, to October 31st, 1922, before applying Exchange Profits.

Money Advanced Incess to	Actual Cost of Money Advanced to Hydro	Amount Paid by Hydro	Excess of Cost over Amount paid by Hydro	Excess of Amount paid by Hydro over Cost
1915	\$ 991,754.78	\$ 833,480.73	\$ 158,274.05	
1916	473,532.00	437,462.63	36,069.37	
1917	1,780,442.98	1,517,337.82	263,105.16	
1918	2,312,486.29	2,256,011.25	56,475.04	
1919	2,689,716.38	2,138,987.46	550,728.92	
1920	2,913,847.70	2,642,893.83	270,953.87	
1921	3,452,293.82	3,485,247.10		\$ 32,953.28
1922	238,427.80	225,164.37	13,263.43	
Total	\$14,852,521.75	\$13,536,585.19	\$1,348,889.84	\$ 32,953.28
Less -				
Excess of Amount paid by Hydro over cost			32,953.28	
Net Excess of Cost over amount paid by Hydro			\$1,315,936.56	
Less -				
Approximate amount applicable to the Central Ontario System owned by the Province			60,541.33	
Net Balance			\$1,255,395.23	

(12)

Provision for the fiscal year 1914 to 1915, inclusive, will
 show of the total cost to the Province of the works estimated
 to the Commission for the period ending 1914, being \$1,255,383.23.

Statement showing the Adjustment of Interest
 between the Province of Ontario and the
 Hydro-Electric Power Commission of Ontario
 for the period from October 31st, 1914, to
 October 31st, 1915, before auditing statement
 provided.

Money Advanced	In Advance	Actual Cost of Hydro	Amount paid by Hydro	Excess of Cost over Amount paid by Hydro	Excess of Amount paid by Hydro
1914	\$ 251,732.75	251,732.75	251,732.75	0.00	251,732.75
1915	475,803.70	475,803.70	475,803.70	0.00	475,803.70
1916	1,720,442.32	1,720,442.32	1,720,442.32	0.00	1,720,442.32
1917	2,325,442.45	2,325,442.45	2,325,442.45	0.00	2,325,442.45
1918	2,689,716.38	2,689,716.38	2,689,716.38	0.00	2,689,716.38
1919	2,912,847.70	2,912,847.70	2,912,847.70	0.00	2,912,847.70
1920	2,422,225.22	2,422,225.22	2,422,225.22	0.00	2,422,225.22
1921	2,422,225.22	2,422,225.22	2,422,225.22	0.00	2,422,225.22
1922	2,422,225.22	2,422,225.22	2,422,225.22	0.00	2,422,225.22
Total	\$12,553,383.23	\$12,553,383.23	\$12,553,383.23	\$0.00	\$12,553,383.23

Less -
 Excess of Amount paid by
 Hydro over cost 32,958.23

Net Excess of Cost over amount
 paid by Hydro \$1,255,383.23

Less -
 Excess of amount applied
 to the Central Ontario System
 owned by the Province 37,441.12
 Net balance \$1,255,383.23

Profits from Exchange

During the foregoing period, however, the Govern-
ment, in issuing certain loans payable in New York, paying
off other loans, and in meeting interest on loans payable
in New York, incurred substantial profits and losses in ex-
change, but the profits largely exceeded the losses. Part
of these loans on which there was a net profit, were ad-
vanced to the Commission, and if a part of the profit corres-
ponding to the portion advanced to the Commission be credited
to the Commission, the effect would be to considerably
reduce the loss the Province has sustained. The following
statement shows that if this were done, the cost to the
Province of the money advanced by it for the Commission's
undertakings over and above the amount received by it
from the Commission would be \$643,271.46. The statement
follows:

Profit from operations

During the foregoing period, however, the Government, in issuing certain loans payable in New York, and in other loans, and in making advances on loans payable in New York, incurred substantial profits and losses in exchange, but the profits largely exceeded the losses. Part of these loans in which there was a net profit, were advanced to the Government, and the net profit was credited to the Government, and the Government is credited in the statement, the amount would be as approximately as follows: The following table shows the net profit from operations in the various provinces of the money advanced by the Government's operations over and above the amount received by it from the Government would be \$24,171.44. The amount

Follows:

Statement showing the Adjustment of Interest
between the Province of Ontario and the
Hydro-Electric Power Commission of Ontario
for the period from November 1st, 1914, to
October 31st, 1922, after applying Exchange
Profits.

Money Advanced In	Actual Cost of Money Advanced to Hydro	Amount Paid by Hydro	Excess of Cost over Amount paid by Hydro	Excess of Amount paid by Hydro Over Cost
1915	\$ 974,215.11	\$ 833,480.73	\$140,734.38	
1916	470,561.27	437,462.63	33,098.64	
1917	1,780,442.98	1,517,337.82	263,105.16	
1918	2,135,737.99	2,256,011.25		\$120,273.26
1919	2,403,447.29	2,138,987.46	264,459.83	
1920	2,826,099.92	2,642,893.83	183,206.09	
1921	3,397,059.55	3,485,247.10		88,187.55
1922	232,461.70	225,164.37	7,297.33	
Total	\$14,220,025.81	\$13,536,585.19	\$683,440.62	\$208,460.81
Less -				
Excess of Amount paid by Hydro over Cost			208,460.81	
Net Excess of Cost over amount paid by Hydro			\$683,440.62	
Less -				
Approximate amount applicable to the Central Ontario System owned by the Province			40,169.16	
Net Balance			\$643,271.46	

Cost largely exceeds Receipts

The foregoing statements show that if the profits on exchange since October 31st, 1914, be not taken into account, the cost to which the Province has been put since that date in providing moneys for the undertakings of the Commission exceeds the amount received by it from the Commission by \$1,255,395.23, and that if the profits received by the Province for exchange

Statement showing the Adjustment of Interest between the Province of Ontario and the Hydro-Electric Power Commission of Ontario for the period from November 1st, 1914, to October 31st, 1922, after applying provisions.

Money Advanced in	Actual Cost of	Amount Paid by Hydro	Excess of Cost over Amount Paid by Hydro	Excess of Amount over Cost
1915	\$ 974,215.11	\$88,480.78	\$140,734.38	
1916	479,881.37	417,482.53	10,033.64	
1917	1,750,441.93	1,717,327.92	133,114.15	
1918	2,123,727.75	2,123,011.25	716.50	
1919	2,403,447.29	2,138,987.45	264,459.84	
1920	2,632,027.23	2,612,843.73	19,183.50	
1921	2,527,027.23	2,483,247.12	43,780.11	
1922	223,461.70	223,144.77	316.93	
Total	\$14,223,023.14	\$12,802,002.19	\$1,421,020.95	\$1,421,020.95

Less -
Excess of Amount paid by Hydro over Cost \$1,421,020.95
Net excess of cost over amount paid by Hydro \$688,440.83
Less -
Hydro-Electric Power Commission to the Central Ontario System owned by the Province . . . \$40,169.18
Net balance \$648,271.65

The foregoing statement shows that in the period of exchange since October 1st, 1914, he was taken into account, the cost to which the Province has been put since that date in providing money for the maintenance of the Commission through the amount received by it from the Commission by \$1,223,721.23, and that if the profits received by the

arising in connection with transactions relative to loans issued subsequent to November 1st, 1914, are taken into account the cost to which the Government has been put in excess of the amount received by it from the Commission is \$643,271.46

If it is assumed that the 4% charged during 1915 and 1916 and the 5% charged during 1917 are final interest charges and that the actual cost is recoverable thereafter on all advances made subsequent to November 1st, 1914, the excess of cost to the Province over and above the amount paid by the Commission to October 31st, 1922, would be \$578,139.02 after applying exchange profits arising in connection with loans issued subsequent to October 31st, 1914, and \$193,330.96 after applying all exchange profits.

In arriving at the foregoing amounts our Accountants have not computed interest on the balances due the Province in the respective years. If interest on these balances were added, the amount of cost to the Province over and above the amount received would be largely increased.

Losses of Province on Interest

The Province, when borrowing funds for the Commission, pays interest from the date that it received the money, but it frequently holds a large portion of the borrowed money for the Commission until such time as the Commission may require it, paying the full rate of interest on it but receiving only bank interest itself. No part of this loss has been

arising in connection with transactions relative to loans
loaned to the Government of the Province of Ontario
account the sum of which the Government has been for in
excess of the amount received by it from the Commission in

\$888,471.45

It is assumed that the \$5 charged during 1913 and
1914 and the \$5 charged during 1915 are from interest
charges and that the actual cost is recoverable therefrom
on an average basis throughout the period 1913, 1914, 1915,
excess of cost to the Province over and above the amount
paid by the Commission to Ontario West, 1913, would be
\$878,138.45 after allowing for exchange profits arising in con-
nection with loans issued subsequent to October 31st, 1914,
and \$185,233.95 after allowing all exchange profits.

In arriving at the foregoing amounts our assumption
have not computed interest on the balance due the Province
in the respective years. If interest on these balances
were added, the amount of cost to the Province over and
above the amount received would be largely increased.

Interest on Loans

The Province, when borrowing funds for the Commission,
pays interest from the date that it receives the money, but
it frequently holds a large portion of the borrowed money
for the Commission until such time as the Commission may re-
quire it, paying the full rate of interest on it for the period
only when interest is paid. No part of this loan has been

charged the Commission although it is incurred through borrowing for it. It is not included in the amounts with which the Commission is charged in the foregoing statements.

Profits and Losses on Exchange

A number of the Provincial loans raised largely, if not wholly, for the Commission, are payable in New York, and at the present time a substantial premium has to be paid on remittances made for interest. It has been suggested to us that one alternative would be to give the Commission no credit for the profits on exchange but to hold the amount received as such profits in a suspense account and draw on it for the premiums that have to be paid in remitting interest, but the fairer course has appeared to us to be to give credit to the Commission for these profits now, charging it with exchange as it is paid, and the statements have been made up on this basis. In making up the annual accounts for the Commission, the officials of the Treasury Department made no charge whatever for exchange which the Province had to provide when making interest payments.

Our Accountants have gone over the foregoing statements with Mr. Clarkson, the Government Auditor of the Commission's accounts, and he has expressed his full concurrence with them with the exception hereinafter noted. Mr. Clarkson informs us that he has not had access to the records of the Treasury

changed the Commission's decision is in accordance with the
 law for it. It is not intended to be a statement with the
 Commission is charged to the Commission's decision.

Provisional Loans on Interest

A number of the Provincial Loans raised largely, it
 not really, for the Commission, the payable in New York, and
 at the present time a substantial question has to be paid on
 remittance made for interest. It has been suggested to me
 that the Commission would be to give the Commission no credit
 for the provision on exchange for to hold the money provided
 as such provision in a separate account and draw on it for the
 provision that have to be paid in remitting interest, and the
 latter course has appeared to me to be to give credit to the
 Commission for these provision now, charging it with exchange
 as it is paid, and the statements have been made up on this
 basis. In making up the annual statement for the Commission,
 the officials of the Treasury Department made no charge what-
 ever for exchange which the Province had to provide when
 making interest payments.

Our Accountants have gone over the foregoing state-

ments with Mr. Allison, the Government Auditor of the Provin-
 cial's accounts, and he has expressed his full concurrence with
 them with the exception of the statement of Mr. Allison in

terms as that he has not agreed to the results of the Treasury

Department and has had no opportunity of verifying the correctness of the rate of interest charged to the Commission, and in checking the accounts of the Commission has accepted the account rendered by the Treasury Department to the Commission as correct.

Profits on other Exchange Operations

Among the outstanding loans of the Province were three Sterling loans payable in London, England, amounting in all to £3,657,841, all of these being free from succession duty. One of the loans was to mature in 1946, another in 1947 and the third in 1965. The first and second of these loans were issued for the construction of the Temiskaming & Northern Ontario Railway, the third one for the general purposes of the Province, and a portion of this loan probably went to the Commission. The Government decided to acquire this stock in order, it is said, that it might not thereafter form a part of the assets of estates subject to succession duty. The main purchases of these bonds were made by the Government in 1920 but purchasing was continued during 1921 and 1922. The money to purchase the bonds in 1920 was raised by a loan in New York which bore interest at 6 per cent. and sold at 91.633, or at an approximate cost, after deducting expenses, of 8%. All of the proceeds of this loan, with the exception of about \$5,000, were transmitted direct from New York to London and used for the purchase of the bonds there.

Department and has had no opportunity of verifying the correctness of the rate of interest charged to the Government, and in checking the accounts of the Commission has assigned the amount rendered by the Treasury Department to the Commission as correct.

Profits on other Government transactions

Among the outstanding loans of the Province were three floating loan papers in London, England, amounting in all to \$5,500,000, all of these being first time issues. One of the loans was a mature in 1908, another in 1910 and the third in 1905. The first and second of these loans were issued for the construction of the Newfoundland & Northern Ontario Railway, the third one for the general purposes of the Province, and a portion of this loan probably went to the Commission. The Government decided to acquire this loan in order, it is said, that it might not characterize them as part of the assets of the State subject to disposition later. The main purposes of these loans were made by the Government in 1900 and purchasing was continued during 1901 and 1902. The money to purchase the bonds in 1900 was raised by a loan in New York which cost interest at 6 per cent. and sold at 91.25, or at an approximate cost, after deducting expenses, of 92. All of the proceeds of this loan, with the exception of about \$1,000, were transmitted direct from New York to London and used for the purchase of the bonds there.

Owing to the rate of exchange between New York and Great Britain prevailing at the time, the direct profits on the purchase of the bonds amounted in all to \$1,590,908.88. It has been contended that the Province should share with the Commission the profits on this purchase, but our Accountants take the position that no part of it should be credited to the Commission. They point out that the rate of interest that was payable by the Commission to the Province at the time that these bonds were issued was a fixed rate of 4 per cent., the money having been borrowed before the period when the Commission was required to pay to the Province the entire cost of procuring the money, and that the Commission continues to pay this rate although it is much less than the rate paid by the Government. They also state that the most of the money was raised originally for the Temiskaming & Northern Ontario Railway; that the purchase was for a specific purpose - that was, to prevent these bonds being used as a means of reducing succession duties payable to the Government; that the proceeds of the loan did not come to the Treasury but went from New York to England. For these and other reasons they state that there is no ground whatever for crediting the Commission with any part of the profits from this particular transaction. We fully concur in the conclusions arrived at by our Accountants. Mr. Clarkson, on the other hand, contends for the reasons set forth in a statement contained in our

[illegible]

Accountants' report submitted herewith, that \$384,808.06 of the profits on this transaction should be credited to the Commission, leaving the amount which the loans for the undertakings of the Commission have cost the Province over and above the amount received from the Commission, \$258,463.40 instead of \$643,271.46 as shown by our Accountants.

We are advised that the provisions of the Power Commission Act and amendments thereto clearly indicate that it was the intention of the Legislature that the Province should be reimbursed by the Commission and that the Commission should be reimbursed by municipal corporations and others the full amount paid by the Province for interest and charges upon moneys raised for purposes of the Commission since the enactment of Section 15(1a) in 1918, and possibly upon moneys so raised since October 31st, 1914.

Ontario Niagara Development Act

Attention may here be drawn to a complication which may arise when dealing with the interest situation on account of the provisions of The Power Commission Act being apparently applicable only in a limited degree, and where expressly made so, to the works undertaken under The Ontario Niagara Development Acts of 1916 and 1917. Section 15(1a) and other provisions of The Power Commission Act would naturally be supposed to apply only to works undertaken under the provisions of that

1. The first of these is the fact that the Commission has not yet received any information from the Government of the United States regarding the activities of the Committee for the Liberation of the People of the South (CLPS) in the United States.

no raised since October 21st, 1914.

Scientific Literature Development

Attention may have been given to a consideration of the
value when dealing with the interest in relation to the
the provisions of the Lower Commission Act being applied
applied only in a limited degree, and more especially
as, to the extent of the interest in the interest in
and also of the interest in the interest in the interest
of the Lower Commission Act would naturally be expected to
apply only to the extent of the interest in the interest in

Act unless expressly made applicable to others. Consideration, we think, might well be given to the fact that special provision is made under The Ontario Niagara Development Act, 1916, with regard to moneys required for construction and operation of the works contemplated by that Act.

Suspense Account for Arrears of Interest

Attention is further drawn to the desirability of considering whether or not the Power Commission Act should be amended so as to authorize the Government to carry in a Suspense Account the arrears of interest (amounting to \$360,915.75 at 31st October, 1924) payable on advances for the purposes of the Cameron Falls development.

Unbusinesslike Methods

It is quite apparent from the statements made by Messrs. Price, Waterhouse & Co. in their report to us that a much closer check should be kept by the Government on the methods employed in arriving at the average rate chargeable. Some of the items omitted and the manner in which the calculations were made points strongly to the conclusion that they were made without full understanding of all the factors necessary for accurate results. With present cash advances by the Province aggregating over \$107,000,000, the fixing of the rate to be paid by the Commission should hardly be left to subordinate officials in the Department of the Provincial Treasurer.

(23)

Let us now express our opinion as to the
we think, might well be given to the fact that special pro-
vision is made under the Export-Import Act, 1916,
with regard to the export of the products and services
of the works contemplated by that Act.

Exportation of Goods

Attention is directed to the fact that the
of having whether or not the power of taxation is
extended so as to authorize the Government to levy in a
locality the rate of interest (amounting to 100,000,000
that interest, 1911) in advance for the purpose of the
General Public Development.

Exportation of Goods

It is also apparent from the statement made by
Price, Waterhouse & Co. in their report to us that a much
clearer check should be kept by the Government on the methods
employed in arriving at the average rate of exchange. Some of
the items collected are the same as in the collection
and also points directly to the conclusion that they were
made without full understanding of all the factors necessary
for accurate results. With present data it is not
possible to suggest over 100,000,000, the value of the
rate to be paid by the Government should be paid to
the Government officials in the Department of the Treasury.

Desirability of Clearing Up Situation

So long as the existing law continues in force it should be observed and the rate to be paid by the Commission to the Province and by the municipalities to the Commission determined by Order-in-Council. Doubtless before the amount annually payable is finally fixed every facility to verify and check the statement will be given to the Commission and to the Auditor. The present situation is certainly one that should be cleared up by such action as to Your Government may seem just and equitable.

All of which is respectfully submitted.

COPY

DATED AT TORONTO, *Sept 21st* 1923

W. D. Gregory, Chairman
M. J. Haney
Lloyd Harris
J. Allan Ross
R. A. Ross

DECLARATION OF EMERGENCY

As long as the existing law continues in force it should be observed and the fact is that the Commission in the provinces and by the municipalities in the provinces is not by order-in-council. The Commission is not a body which is finally fixed every time it is called to order and the Commission will be given to the Commission and to the latter. The present situation is a special one and which is covered up by the fact that it is not a body which is not a body.

All of which is respectfully submitted.

COPY

DATE: 11/10/14

- W. D. Brown
- M. J. Brown
- L. J. Brown
- J. Allen Brown
- E. A. Brown

HYDRO-ELECTRIC POWER COMMISSION ONTARIO

<u>Date of Issue</u>	<u>Loan Series</u>	<u>Description</u>	<u>Proceeds Applicable year's money</u>	<u>Effective Interest rate before deducting exchange</u>	<u>Term to run from Oct. 31, 1922</u>	<u>Maturity</u>
<u>1915 - MONEY</u>						
May 1, 1915	L	\$4,000,000 10 yr 4 $\frac{1}{2}$ s	\$3,861,005.00	4.947 %	2-1/2 years	May 1, 1925
June 1, 1916	-	4,000,000 10 yr 5s	77,863.74	5.0031	2-7/12 years	June 1, 1926
Feb. 1, 1917	N	2,000,000 10 yr 5s	1,942,125.84	5.069	4-1/12 years	Dec. 1, 1926
Aug. 15, 1919	NE	5,000,000 5 yr 5 $\frac{1}{2}$ s	1,776,642.78	5.597	2-19/24 years	Aug. 15, 1924
Feb. 1, 1920	HH	5,000,000 10 yr 5 $\frac{1}{2}$ s	1,527,825.97	5.1111	7-1/16 years	Jan. 1, 1930
Apr. 1, 1920	KK	2,000,000 15 yr 6s	1,002,027.50	5.384	12-5/12 years	Apr. 1, 1935
<u>1916 - MONEY</u>						
June 1, 1916	-	4,000,000 10 yr 5s	1,000,000.00	5.003	3-7/12 years	June 1, 1926
<u>1917 - MONEY</u>						
Jan. 1, 1917	-	1,000,000 5 yr 5s	1,001,617.15	4.975	2 months	Jan. 1, 1925
Jan. 15, 1918	-	2,000,000 5 yr 6 $\frac{1}{2}$ s	1,969,753.00	6.5	2-1/2 months	Jan. 15, 1925
<u>1918 - MONEY</u>						
Feb. 1, 1918	T & U	3,000,000 10 yr 6s	2,900,051.35	6.326	5-1/4 years	Feb. 1, 1928
May 15, 1918	V, W & X	4,250,000 10 yr 6s	4,154,853.43	6.076	5-18/24 years	May 15, 1928
Aug. 15, 1918	Y	1,750,000 10 yr 6s	1,705,178.92	6.076	5-19/24 years	Aug. 15, 1928
Apr. 1, 1922	LL	15,000,000 30 yr 5s	3,000,000.00	5.1749	29-5/12 years	Apr. 1, 1952
Jan. 3, 1922	MM	15,000,000 15 yr 5 $\frac{1}{2}$ s	484,876.67	5.365	14-1/6 years	Jan. 3, 1937
Nov. 15, 1920	PP	5,000,000 7 yr. 6s	334,000.00	5.2111	5-1/24 years	Nov. 15, 1927
Feb. 1, 1921	SS	10,000,000 20 yr 6s	666,000.00	6.2879	19-1/4 years	Feb. 1, 1941
<u>1919 - MONEY</u>						
Jan. 5, 1922	ZZ	15,000,000 15 yr 5 $\frac{1}{2}$ s	2,386,095.78	5.355	14- 3 6 years	Jan. 5, 1937
Apr. 1, 1922	AB	15,000,000 30 yr 5s	3,894,584.85	5.1749	29-5/12 years	Apr. 1, 1952
Aug. 15, 1919	EE	3,000,000 5 yr 5 $\frac{1}{2}$ s	1,069,828.87	5.597	1-19/24 years	Aug. 15, 1924
Dec. 1, 1919	GG	3,000,000 10 yr 5 $\frac{1}{2}$ s	1,936,051.52	5.80	7-1/12 years	Dec. 1, 1929
Apr. 1, 1920	KK	2,000,000 15 yr 6s	972,644.38	5.954	12-5/12 years	Apr. 1, 1935
Mar. 1, 1920	JJ	5,000,000 5 yr 5 $\frac{1}{2}$ s	4,501,802.24	5.357	2-1/3 years	Mar. 1, 1925

<u>Date of Issue</u>	<u>Loan Series</u>	<u>Description</u>	<u>Proceeds Applicable to year's money</u>	<u>Effective Interest rate before deducting exchange</u>	<u>Term to run from Oct. 31, 1922</u>	<u>Maturity</u>
<u>1920 - MONEY</u>						
Dec. 1, 1919	GG	\$ 3,000,000 10 yr 5½%	\$ 566,740.38	5.80 %	7-1/2 years	Dec. 1, 1929
Apr. 1, 1920	KK	2,000,000 15 yr 6%	12,991.60	5.934	12-5/12 years	Apr. 1, 1935
June 15, 1920	MM	8,000,000 10 yr 6%	7,854,099.62	6.2479	7-15/28 years	June 15, 1930
Oct. 1, 1920	NN	3,000,000 3 yr 6%	2,855,187.43	4.777	11 months	Oct. 1, 1923
Sept. 23, 1919	FF	4,000,000 10 yr 5½%	3,640,409.40	6.2575	6-11/12 years	Sept. 23, 1929
Nov. 15, 1920	PP	5,000,000 7 yr 6%	2,985,059.25	5.225	5-1/24 years	Nov. 15, 1927
Dec. 1, 1920	RR	16,000,000 15 yr 6%	4,025,000.00	6.8285	13-1/2 years	Dec. 1, 1935
Sept. 15, 1921	WW & YY	10,289,500 22 yr 6%	5,370,000.00	6.2052	20-7/8 years	Sept. 15, 1943
June 15, 1922	F	1,000,000 6 mos. 5½%	950,000.00	5.7603	1-1/2 months	Dec. 15, 1922
<u>1921 - MONEY</u>						
Nov. 15, 1920	PP	5,000,000 7 yr 6%	1,331,803.17	5.225	5-1/24 years	Nov. 15, 1927
Dec. 1, 1920	RR	16,000,000 15 yr 6%	10,717,786.00	6.8285	13-1/2 years	Dec. 1, 1935
Feb. 1, 1920	SS	10,000,000 20 yr 6%	9,018,910.00	6.2879	18-1/4 years	Feb. 1, 1941
May 2, 1921	TT	14,523,000 15 yr 6%	14,111,878.61	6.2182	13-1/2 years	May 2, 1936
Sept. 15, 1921	WW & YY	10,289,500 22 yr 6%	3,930,378.20	6.2052	20-7/8 years	Sept. 15, 1943
Sept. 15, 1921	UU & XX	15,000,000 22 yr 6%	14,498,369.20	5.488	20-7/8 years	Sept. 15, 1943
Jan. 3, 1922	ZZ	15,000,000 15 yr 5½%	9,982,286.26	5.365	14-1/6 years	Jan. 3, 1937
July 15, 1922	G	5,000,000 6 mos. 5½%	4,982,145.51	6.0183	2-1/2 months	Jan. 15, 1923
June 15, 1922	F	1,000,000	44,980.00	5.7603	1-1/2 months	Dec. 15, 1922
<u>1922 - MONEY</u>						
Jan. 3, 1922	ZZ	15,000,000 15 yr 5½%	1,125,639.26	5.365	14-1/6 years	Jan. 3, 1937
Apr. 1, 1922	AB	15,000,000 30 yr 6%	7,602,635.91	5.1749	29-5/12 years	Apr. 1, 1952
Oct. 2, 1922	AC	20,000,000 20 yr 6%	19,529,047.53	5.21	19-11/12 years	Oct. 1, 1942
May 2, 1921	TT	184,000 15 yr 6%	180,209.60	6.2131	13-1/2 years	May 2, 1936
		293,000	313,091.00	5.3505	13-1/2 years	May 2, 1936
Sept. 15, 1921	WW & YY	4,710,500 22 yr 6%	4,552,227.20	6.284	20-7/8 years	Sept. 15, 1943
Nov. 1, 1921	-	525,000 7 yr 6%	504,087.50	5.17	6 years	Nov. 1, 1928
Oct. 15, 1922	H	5,300,000 6 mos. 5½%	4,976,500.00	6.4237	5-2/3 months	Apr. 25, 1923
Oct. 1, 1922	J	1,000,000 1 yr 5%	1,000,000.00	5.00	11 months	Oct. 1, 1923
Sept. 28, 1922	Bank Loan	5,000,000 -	5,000,000.00	6.00	-	On demand
Oct. 4, 1922	Bank Loan	4,000,000 -	4,000,000.00	6.00	-	On demand

